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SENATE BILL DRS15169-NBa-105

Short Title: Protect Our Youth in Foster Care.

(Public)

Sponsors: Senators Krawiec, Burgin, and Corbin (Primary Sponsors).

Referred to:

1 A BILL TO BE ENTITLED
2 AN ACT TO ENSURE TRAUMA-INFORMED ASSESSMENTS AND APPROPRIATE
3 CARE FOR CHILDREN AND YOUTH IN FOSTER CARE.

4 Whereas, supporting children, youth, and families served by the child welfare system
5 requires a high level of multisector coordination aimed at preserving families and supporting
6 reunification and permanency. In order to accomplish successful achievement of child outcomes,
7 the health plans, care management agencies, service providers, and families and youth must be
8 involved and committed to the use of evidence-based practices; and

9 Whereas, agencies must utilize standardized tools, assessments, and training that
10 address the trauma that these children and youth experience; Now, therefore,
11 The General Assembly of North Carolina enacts:

12
13 **PART I. TRAUMA-BASED STANDARDIZED ASSESSMENT**

14 **SECTION 1.(a)** Establishment; Purpose. – Children who are at risk of entry into
15 foster care and children who are currently in foster care have experienced trauma warranting the
16 involvement of the Division of Social Services and other child welfare agencies. As a result of
17 the trauma, children are at a higher risk of needing behavioral health or intellectual or
18 developmental disability services. To that end, the Department of Health and Human Services
19 shall develop a trauma-based standardized assessment in partnership in accordance with this
20 section.

21 **SECTION 1.(b)** Membership. – The partnership developing the trauma-informed
22 standardized assessment shall consist of all of the following members:

- 23 (1) Representatives from all of the following Divisions of the Department of
24 Health and Human Services: the Division of Social Services; Division of
25 Health Benefits; Division of Mental Health, Developmental Disabilities, and
26 Substance Abuse Services; and Division of Family and Child Well-Being.
27 (2) Health plans and primary care case management entities.
28 (3) Representatives from the county departments of social services.
29 (4) Benchmarks, LLC.
30 (5) Individuals with lived experiences.
31 (6) Others identified by the partnership based upon areas of expertise.

32 **SECTION 1.(c)** Plan Development. – In developing the trauma-informed
33 standardized assessment, the partnership shall develop a rollout plan with a goal of implementing
34 the trauma-informed standardized assessment statewide in all 100 counties. The rollout plan shall
35 include all of the following:



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- 1 (1) The development of the trauma-informed standardized assessment template
2 by December 31, 2023.
- 3 (2) The finalized trauma-informed standardized assessment template by June 30,
4 2023, including the standardized training curriculum, methodology for
5 training, the selection of a vendor to manage and conduct the training and
6 determine the process for the statewide rollout, and coordination with tribal
7 jurisdictions.
- 8 (3) The phased-in approach of the trauma-informed standardized assessment
9 beginning on July 1, 2024, and operating statewide by June 30, 2025.
- 10 (4) The establishment of a base rate for the trauma-informed standardized
11 assessment that supports the oversight, training, and monitoring of the fidelity
12 to the trauma-informed standardized assessment.
- 13 (5) Establish a standardized workflow of notifications to the payers and child
14 welfare agencies, including the following recommended service processes:
 - 15 a. Time lines for recommended access and implementation of services
16 from date of referral.
 - 17 b. Network and provider capacity to meet expected time lines. In the
18 event the behavioral health service provision is in a region served by
19 a BH IDD tailored plan or in an LME/MCO catchment area that has a
20 gap in provider capacity to meet the recommended time lines, the
21 network shall be open to providers for additional provider enrollment.
- 22 (6) Identify core outcomes to measure the success of the project and impact of
23 youth receiving the standardized trauma-informed assessments in a timely
24 manner by a trained workforce.
- 25 (7) Establish a statewide implementation training plan that includes oversight of
26 fidelity to the trauma-based standardized assessment for staff conducting the
27 assessment within specified time frames. Medicaid managed care plans shall
28 be required to open their provider networks to obtain the necessary number of
29 trauma-informed providers if the existing network cannot meet the needs of
30 the community. The training plan shall be enacted and implemented within
31 the same time lines established with the rollout schedule.

32 **SECTION 1.(d)** In developing the trauma-based standardized assessment and the
33 rollout plan, the Department of Health and Human Services shall ensure the trauma-informed
34 standardized assessment includes, at a minimum, all of the following:

- 35 (1) Ensure that juveniles between the ages of 4 and 17 being placed into foster
36 care receive a trauma-based standardized assessment within 10 working days
37 of their referral.
- 38 (2) Each juvenile who is included in any Medicaid children and families specialty
39 plan, regardless of their type of placement, shall receive a trauma-based
40 standardized assessment.
- 41 (3) Each trauma-based standardized assessment may be administered in a
42 face-to-face or telehealth encounter.
- 43 (4) The county department of social services must make the referral for a
44 trauma-based standardized assessment within five working days of
45 completing an assessment for a juvenile in accordance with G.S. 7B-302.
- 46 (5) After obtaining parental consent, a juvenile may receive a trauma-based
47 standardized assessment if the county department of social services makes the
48 determination that a juvenile is at imminent risk for entry into foster care.
- 49 (6) Allow for individuals between the ages of 18 and 20 to receive an assessment,
50 if necessary.

- 1 (7) Develop an evidence-informed and standardized template and content for the
2 assessment.
- 3 (8) In the event the juvenile has an assigned care manager under the Medicaid
4 program, the responsible care management entity shall be notified of the
5 referral for the assessment and to whom.

6 **SECTION 1.(e)** The Department of Health and Human Services shall also do all of
7 the following in implementing the trauma-based standardized assessment and rollout plan:

- 8 (1) Leverage the expertise and lessons learned from the entities included in the
9 partnership who have successfully implemented trauma-informed
10 assessments and training venues.
- 11 (2) Complete any required documentation and, as applicable, leverage all federal
12 revenues for such activities, including opioid settlements, Medicaid, federal
13 block grant funds, and social services or behavioral plans or grants.
- 14 (3) Amend any existing contracts with entities who have the expertise to manage
15 the trauma-based standardized assessment, rollout plan, create the training
16 plan, or monitor implementation to ensure the fidelity of the service and
17 delivery are maintained.
- 18 (4) Create a Division of Social Services Statewide Dashboard representing the
19 status of the trauma-based standardized assessment implementation and
20 rollout plan, updated monthly, that includes all of the following:
- 21 a. Referrals.
- 22 b. Case management.
- 23 c. Assessments.
- 24 d. Lag between referrals, assessments, and service initiation.
- 25 e. Youth personal outcomes, not based on process, but instead focused
26 on supporting permanency.
- 27 f. Any other elements identified by the partnership.
- 28

29 **PART II. MEDICAID**

30 **SECTION 2.(a)** The General Assembly finds that children receiving foster care
31 services through the county child welfare agencies are entitled to evidence-based,
32 trauma-informed interventions and therapy. The Department of Health and Human Services,
33 Division of Health Benefits (DHB), shall develop and, to the extent allowed under
34 G.S. 108A-54.1A, implement new "in-lieu-of" services under the Medicaid State Plan for
35 children receiving foster care services. These "in-lieu-of" services shall be developed to be
36 implemented statewide and shall apply a Children and Families specialty plan if one is
37 implemented. For Medicaid beneficiaries not enrolled in managed care, DHB shall utilize Early
38 and Periodic Screening, Diagnostic and Treatment (EPSDT) to ensure access to the
39 recommended interventions and therapies.

40 In order to develop the new "in-lieu-of" services required by this section, DHB shall
41 partner with county child welfare agencies, representatives with lived experience in child welfare,
42 the nonprofit corporation Benchmarks, prepaid health plans, and local management
43 entities/managed care organizations (LME/MCOs) to identify innovative service options to
44 address any gaps in the care of children receiving foster care services. The plan shall be developed
45 no later than 90 days after this act becomes law. The plan developed shall address all of the
46 following:

- 47 (1) Identification of models of community evidence-based practices that support
48 a foster child returning to their family in a timely manner and diverting higher
49 level foster care placements.
- 50 (2) Identification of model short-term residential treatment options that serve
51 children with high acuity needs that divert a child from higher level

1 placements such as psychiatric residential treatment facility placement
2 (PRTF). These services may also provide stepdown options from higher levels
3 of care.

4 **SECTION 2.(b)** No later than three months after the plan is developed under
5 subsection (a) of this section, DHB shall issue a request for proposals (RFPs) for any services
6 identified through the plan development process as lacking and targeted towards any geographic
7 location with identified inadequate provider access. Services may be phased in over a period of
8 two years. The RFPs shall be developed in partnership with the stakeholders involved with
9 developing the plan, as required under subsection (a) of this section. Each RFP shall include the
10 following:

- 11 (1) The development of newly identified Medicaid services for foster children
12 that may be implemented regionally or statewide.
- 13 (2) Expansion of a Medicaid service that is not located in the particular county or
14 region.
- 15 (3) Time lines for, and establishment of, first- and second-year deliverables for
16 any service that may be a phased-in service.
- 17 (4) Identification of required funding, including start-up funding and a three-year
18 budget including projected revenue sources and amounts.
- 19 (5) Specific outcome measures with the attestation of the timely submission of
20 the data to the responsible prepaid health plan and DHB. These outcomes shall
21 be aligned with child welfare safety and permanency measures and support
22 positive childhood outcomes.

23 DHB shall review the RFPs and award provider contracts to the accepted RFPs within
24 six months of the submission due date of the RFP being awarded. DHB may prioritize
25 implementation of the RFP awards based upon areas in the greatest need as identified by the
26 stakeholders involved with developing the plan, as required under subsection (a) of this section.

27 DHB shall train all county departments of social services and offer training to tribal
28 welfare offices on the Medicaid services recommended for implementation by the stakeholders
29 involved with developing the plan, as required under subsection (a) of this section, and continue
30 to provide status implementation within the impacted counties and region.

31 32 **PART III. APPROPRIATION**

33 **SECTION 3.(a)** There is appropriated from the General Fund to the Department of
34 Health and Human Services the nonrecurring sum of seven hundred fifty thousand dollars
35 (\$750,000) in each year of the 2023-2025 fiscal biennium for the development of the foster care
36 standardized assessment.

37 **SECTION 3.(b)** There is appropriated from the General Fund to the Department of
38 Health and Human Services, Division of Health Benefits, the sum of twenty million dollars
39 (\$20,000,000) in recurring funds for the 2023-2024 fiscal year and the sum of twenty million
40 dollars (\$20,000,000) in recurring funds for the 2024-2025 fiscal year to implement Part II of
41 this act. These funds shall provide a State match for thirty-eight million seven hundred thousand
42 dollars (\$38,700,000) in recurring federal funds for the 2023-2024 fiscal year and thirty-eight
43 million seven hundred thousand dollars (\$38,700,000) in recurring funds for the 2024-2025 fiscal
44 year. Those federal funds are appropriated to the Division of Health Benefits to pay for costs
45 associated with the implementation of Part II of this act.

46 47 **PART IV. EFFECTIVE DATE**

48 **SECTION 4.** Part III of this act becomes effective July 1, 2023. The remainder of
49 this act is effective when it becomes law.